

Department of the Interior Local Government

The DILG - LG Sector Outcome Framework emphasizes that what we do in the Department, based on our mandate which is general supervision over local government units (LGUs), have meaning and significance in the overall design of things in our society; and are contributory to the attainment of national goals and objectives, as articulated by President Benigno S. Aquino III himself in his 16-point Social Contract with the Filipino people. It invites us to closely re-examine our view of ourselves and to appreciate the fact that we have a more supreme reason for our existence than merely output producers: that we play a pivotal role in achieving societal outcomes that benefit both the LGUs which are our primary partners/clients and the citizenry, through the civil society organizations (CSOs), which have now become indispensable partners in local government and national development.

Being the primary agency tasked to develop and scale up the capacities of LGUs, render performance oversight and provide incentives to LGUs that excel and perform, we need to position ourselves in a way that we can greatly influence and transform LGUs into becoming development-oriented where self-reliance is a way of life, and where law and order and public safety prevail. This will hasten the ability of our LGUs to contribute to the achievement of inclusive growth for the country and poverty reduction.

For both to materialize fast, both the DILG and the LGUs need to be robust to meet their respective mandate, with the former needing to strengthen its internal governance capacity to shepherd and nurture LGUs to become accountable, transparent, participative and effective in rendering services to their constituents. On the other hand, the LGUs need to strive to observe these tenets of good governance to effectively discharge their own duties and responsibilities, en route to becoming socially-protective and safe; business-friendly and competitive; and disaster-prepared and climate change-adaptive.

Without the DILG avidly pushing LGUs to observe and practice good governance, the drive for clean, honest and good governance will not be as successful. Without the LGUs, the vision for inclusive growth and poverty reduction is likely to remain farfetched. In short, a robust DILG helps produce robust LGUs.

Taking the Framework Frame by Frame

Societal Outcome:

Inclusive Growth and Poverty Reduction

This is an outcome statement expressed in the Philippine Development Plan for 2011 to 2016 (and serves as the guiding light for all national government agencies). The country's development roadmap describes this as ***"growth that is rapid enough to matter, given the country's large population, geographical differences, and social complexity. It is sustained growth that creates jobs, draws the majority into the economic and social mainstream, and continuously reduces mass poverty"***.

Inclusive growth has three critical elements – high and sustained economic growth; growth that generates mass employment that draws the majority of our people into

the economic and social mainstream; and growth that reduces poverty and facilitates the achievement of the millennium development goals. Further, this outcome requires not only the effort of the national government, the private sector and the citizenry, but of the local governments as well.

Sectoral Outcome:

Sustainable Development-Oriented Local Government

This is a recognition and fulfillment of the LGUs' role and contribution to achieving the societal outcome. It is characterized by self-reliance on the part of LGUs and where law and order and public safety prevail so that developmental efforts will go on unhampered, complementing efforts by the national government and other sectors of society to realize the articulated societal outcome.

Self-reliance here means LGUs are able to grow/flourish on their own with limited – if not, zero - dependence on national government support and widening their locally-generated resources to fund and implement key development programs and projects for their communities and in meeting the needs of their constituents. Law and order and public safety refer to a condition where their constituents feel secure and safe from threats to their security, life and limb, enabling them to go on with their life and endeavors freely and securely.

Sub-Sectoral Outcomes: The three sub-sectoral outcomes indicate that LGUs have reached the state where they are already capable of addressing the needs of the people and the country along the lines of local economic development; environmental protection and preparedness to deal with climate change; and protection, development and safety of the people especially the poor and the marginalized. In the contemplation of this framework, LGUs that are able to deliver/achieve these sub-sectoral outcomes can be considered, or hasten their being, development-oriented.

It must be emphasized here that, while the DILG offers a menu of programs and projects that are geared toward hastening the fulfillment by the LGUs of these outcomes, ***it is not only the DILG***, but other agencies of government, development partners, civil society organizations (CSOs) and the private sector as well that contribute and work either singly or collectively to enable the LGUs to achieve them.

Business-Friendly and Competitive LGUs

This is a condition where LGUs spur sustainable economic and inclusive growth by engaging business sector, promoting local trade/ businesses and generating employment. This can be attained when LGUs bring about an environment where economic development is possible and sustainable, either through the responsible use of their powers provided them by the Local Government Code, or promoting and implementing programs and projects that boost their economic and business potentials such as reforming their current systems for processing businesses and permits or adopting practices that enable them to attract more businesses and

investments in their communities -- or both -- which are vital for livelihood and employment opportunities to flourish, benefitting in the process the residents, especially the poor.

Environment-Protective, Climate Change Adaptive and Disaster Resilient LGUs

This is a condition where LGUs adequately and effectively protect the environment and confront the challenges posed by climate change and disasters on their constituents and community in a sustainable manner. This can be attained when LGUs adequately and effectively protect the environment and confront the challenges posed by climate change and disasters on their constituents and community. Resiliency is commonly defined as “an occurrence of rebounding or springing back” from something. When used in the context of climate change and disaster, however, *resiliency means an LGU’s ability to brace or prepare* itself against the two, fortify the community to minimize or cushion their impact, adequately protect and address the sudden and urgent needs of the people during such situations and to fast track the return to normalcy of the lives of the people affected by such events. Being resilient therefore means that LGUs have the necessary and adequate know-how/capabilities that they apply in their operations, required plans that can be operationalized, local offices, institutions, equipment and systems that can be utilized or mobilized at any given time. When LGUs are protective of their environment and are climate change- and disaster-resilient, they effectively address as well the vulnerability of their constituents as unabated environmental abuse, climate change and disasters take their toll on the citizenry and local economy.

Socially-Protective and Safe LGUs

A condition where LGUs are capable of addressing the well-being of all members of the community specifically the marginalized and vulnerable groups, and of ensuring livability in communities. This can be attained when LGUs put premium on and adequately address the needs of the people, most especially the poor and the marginalized, including those that are vulnerable in their communities such as the women and children and those belonging to the informal sector who neither live in nor own their own homes. In its broad sense, social protection is concerned with preventing, managing, and overcoming situations that adversely affect people’s well-being and consisting of policies and programs designed to reduce people’s poverty and vulnerability by among others diminishing their exposure to risks, and enhancing their capacity to manage economic and social risks. On the other hand, safe emphasizes the condition where people live and go on with their lives free from any fear, worry or threat of being victims of violence or exploitation or of being mired in the middle of conflicts that slow down if not altogether stall their and their communities’ development.

The use of the terms *social protection* and *safe* in this particular sub-sectoral outcome therefore describes and underscores that LGUs are compliant to policies

and laws in connection with, among others, women, children and indigenous people; have the adequate training/capabilities to deal with and provide the most basic of needs to their poor constituents such as safe and potable water and decent shelter; address issues of conflict that derail local growth and spike people’s vulnerability; and local institutions that advocate and protect the rights and welfare of women.

Organizational Outcome:

**Accountable, Transparent, Participative
and Effective Local Governance**

This is a condition when LGUs observe the most basic of tenets of good local governance that the Local Government Code (RA 7160) expects them to adhere to which are critical ingredients in making them capable of meaningfully working for and contributing to the realization of the three sub-sectoral outcomes. This condition serves as the “vehicle” that can accelerate their fulfillment.

The LGUs are a battleground for development and this is where development will either be won or lost, depending on the behavior and performance of local officials and LGUs. Good governance that is characterized by transparency, accountability, participation and effectiveness in service delivery must be the hallmark of all LGUs to ably and confidently overcome any challenges posed along the economic, environmental and social fronts.

Simply put, LGUs must always be accountable, transparent, participative and effective *in everything or in any endeavor they do* – whether it is in the economic, environment or social fronts -- if they are to succeed in transforming their communities and improving the lives of their people. Good governance radiates and ensures that LGUs meet the three sub-sectoral outcomes for their community and people.

Where We Are and What We Should Do

Ensuring and sustaining good governance among LGUs is a loftier and far more supreme outcome that the DILG should pursue and work for as it holds the key to making LGUs succeed in any and all of their endeavors and initiatives. As the primary national government agency mandated by law to assist the President in the “general supervision” over LGUs, the Department needs to effectively and steadily make LGUs adherents of good governance.

As **Major Final Outputs or MFOs**, the Department continuously carries out the effective implementation of its **Capacity Development** interventions and the exercise of its **Performance Oversight** and provision of **Awards and Incentives** to LGUs that exhibit good governance norms and practices. Programs and projects that promote and demand accountability, transparency, participation and effective local governance service delivery must be continued and scaled up so that LGUs can become the embodiments of good governance. Suffice it to say, the DILG has to fare well, if it expects the LGUs to similarly fare well in their endeavors.

Internal Governance Outcome:



Strengthened Internal Organizational Capacity

This means *enhanced DILG competencies, structures and systems for effective and efficient service delivery. It is a condition where the DILG has adequate systems and its officials and employees have the necessary competencies to perform its (DILG's) capacity building and performance oversight mandate.* For the Department to effectively carry out its mandate, it needs to prime itself up to make both happen: It needs to improve its internal systems and processes to be in sync with the pace we want governance reforms to take place and to be consistent with what we want the LGUs to do (along the line of good governance), build new and/or strengthen existing partnerships so that we can address our own deficiencies in the implementation and completion of our programs and projects, and develop and fortify our own human resource capabilities so that we can deliver what we should deliver.

Without this particular component, it is highly unlikely that we can move forward and succeed in carrying out our mandate. Hence, we need to be vigorous as well to make LGUs similarly vigorous in their drive for good governance.

DILG OUTCOME AREAS AND PROGRAMS & PROJECTS FOR FYs 2014 TO 2016

BUSINESS-FRIENDLY AND COMPETITIVE LGUs

LGU Award and Incentive:

Seal of Good Business Competitiveness

Projects:

1. **Formulation / Updating of CLUPs, CDPs and PDPFPs**
2. **Organization and Strengthening of Local Economic Development and Investment Promotion Teams**
3. **Strengthen Capacities of LGUs in Formulating Local Investment and Incentive Code and Local Revenue Code**
4. **Simplification and Automation of Transaction-Based Services**
5. **LGU Business Plan Development**
6. **LGU – Private Sector Partnership**
7. **Access to Financing for Basic Infrastructure:**
 - a. **Provincial Road Management Facility**
 - b. **Special Local Road Fund**
 - c. **National Incentive Program on Local Roads Management**

ENVIRONMENT-PROTECTIVE, CLIMATE CHANGE ADAPTIVE AND DISASTER RESILIENT LGUs

LGU Award & Incentive:

- Seal of Disaster Preparedness**
- Seal of Environmental Protection**

Projects:

1. **Enhancing LGU Capacity on Climate Change Adaptation-Disaster Risk Reduction Management and Disaster Preparedness**
 - a. **Assessment**
 - b. **Institutional Capacity Enhancement**
 - c. **Access to Financing**
2. **Special Project: Manila Bay Clean-Up, Rehabilitation and Preservation**

SOCIALLY-PROTECTIVE AND SAFE LGUs

LGU Award and Incentive:

- Seal of Good Social Protection for the Basic Sectors**
- Seal of Law and Order, and Public Safety**

Projects:

1. **Enhancing LGU Capacity on the Promotion and Fulfillment of Women's and Child's Rights**
 - a. **Localization of the Magna Carta of Women**
 - b. **Promoting Child-Friendly Local Governance**
 - **Localization of the National Comprehensive Juvenile Intervention Program**
 - **Localization of the Comprehensive Program for Child Protection**
 - **Presidential Award for Child-Friendly Cities and Municipalities**
 - **Seal of Child-Friendly Local Governance**
2. **Bottom-Up Planning and Budgeting**
3. **Provision of Potable Water Supply**
 - a. **Sagana at Ligtas na Tubig sa Lahat**
 - b. **Bottom-Up Planning and Budgeting Areas**
4. **Millennium Development Goals - Family-Based Actions for Children and their Environs in the Slums**
5. **Support to Informal Settler Families**
6. **Payapa at Masaganang Pamayanan - Pillar 3 (Infrastructure Investments)**
7. **Payapa at Masaganang Pamayanan - Pillar 1 (Capacity Building for Local Government Institutions to Address Issues of Conflict)**
 - a. **Mainstreaming Peace and Conflict-Sensitive Planning Approach in the Comprehensive Development Plan and Other Local Plans**
 - b. **Strengthening Community-Based Conflict Resolution Structures**
 - **Technical Assistance on Barangay Justice System**
 - **Setting-Up of Mediation and Healing Mechanisms in PAMANA Provinces**
 - **Technical Assistance for Barangay Human Rights Action Centers**
 - c. **Sustaining the Effectiveness of Sub-National Peace and Order Councils**
8. **Comprehensive Local Integration Program for Former Rebels**

ACCOUNTABLE, TRANSPARENT, PARTICIPATIVE AND EFFECTIVE LOCAL GOVERNANCE

LGU Award & Incentive:

- Seal of Good Housekeeping**
- Performance Challenge Fund**

Projects:

- 1. Full Disclosure Policy - FDP Portal**
- 2. Local Governance Watch**
 - a. Citizen's Satisfaction Index System**
- 3. Vigilance to Volunteerism: Strengthening Local Special Bodies**
- 4. Vigilance to Volunteerism: Volunteer Program**
- 5. Local Governance Watch**
 - a. Civil Society Participation Fund**
 - b. Capacity Development for Civil Society Organizations**
 - c. Formation of Civil Society Organizations Reference Groups**
- 6. People Empowerment for Participatory Governance**
- 7. Local Governance Performance Management System**
- 8. Gawad Pamana ng Lahi**
- 9. Scaling-Up Replication of Good Practices**
- 10. Lupong Tagapamayapa Incentives and Awards**
- 11. Partnership of Barangays and Faith-Based Organizations**
- 12. Newly-Elected Officials Program**

STRENGTHENED INTERNAL ORGANIZATIONAL CAPACITY

Programs and Projects:

- 1. Internal Administrative Systems Improvement**
 - Development of Web-Based Internal Systems
 - Harmonization of Planning, Budgeting and Accounting Systems
 - Development of DILG Internal and External Communication System
 - Human Resource Management and Development Plan
 - Strengthening Internal Control System
 - Systems / Procedures Governing the Disposition of Cases filed against Department Personnel
 - Strengthening of Local Governance Resource Center
- 2. Institutional Competency Build-Up**
 - Scholarships and Trainings
 - Short-Term Technical Course Offerings
 - In-Service Seminars
- 3. Employee Welfare**
 - Health Benefits Program
 - Employee Incentives and Award System
 - Provident Fund